Department of Energy



Bonneville Power Administration P.O. Box 3621 Portland, Oregon 97208-3621

PUBLIC AFFAIRS

September 12, 2007

In reply refer to: DK-7

Ms. Stephanie M. Parent PEAC Managing Attorney The Environmental Legal Clinic of Lewis & Clark Law School 10015 SW Terwilliger Boulevard Portland, OR 97219

RE: BPA FOIA 07-037 (Re: FWS FOIA Request #2007-00715)

Dear Ms. Parent:

This is in response to the enclosed Fish and Wildlife Service (FWS), response to the above referenced Freedom of Information Act (FOIA) request dated June 1, 2007. In that request you asked for records on the effects of the Willamette River Basin Floor Control Project.

FWS identified 23 pages of responsive documents to your request that are the exclusive or a primary concern of the Bonneville Power Administration (BPA) and on August 15, 2007, forwarded them to our Agency for determination. After reviewing those responsive documents by BPA's Authorizing Official, Robert Austin, Deputy Manager, Fish and Wildlife, the BPA is releasing them to you in their entirety.

If you are dissatisfied with our determination, you may make an appeal within thirty (30) days of receipt of this letter to Director, Office of Hearings and Appeals, Department of Energy, 1000 Independence Avenue SW, Washington, DC 20585. Both the envelope and the letter must be clearly marked "Freedom of Information Act Appeal."

I appreciate the opportunity to assist you with this matter. If you have any questions about this response, please contact my FOIA Specialist, Laura M. Atterbury, at 503-230-7305.

Sincerely,

/s/ Christina J. Brannon

Christina J. Brannon
Freedom of Information Act Officer

Enclosures: Response documents

Rea, Matt T NWP

From: Fodrea, Kimberly - KEWR-4 [kafodrea@bpa.gov]

Sent: Monday, October 21, 2002 3:53 PM

To: Matt Rea (E-mail)

Cc: Wellschlager, John D - PGF-6; Gleason, John M - LC-7; Maslen, Bill - KEWR-4; Daley, Dan -

KEWR-4

Subject: FW: Willamette issues

Matt,

After digging through my files, these are the issues that I would like to talk about on Wednesday. I think many of these issues have been addressed, but it's hard to say for sure. I would like to run through these issues briefly on Wednesday to confirm with the Services whether or not they think each issue has been addressed, and how it has been addressed. I've tagged several issues with an " * " to note the ones that I think are most important for the managers to discuss soon, but the list may change during/following our next meeting.

Please let me knew if you have any comments/questions/concerns. Thanks, -Kim

- > Formal Comments Mailed to the Services April 20, 2001
- > * Baseline conditions should be based upon the conditions at the time
- > of listing as opposed to looking back before the project was constructed.*
- > * Scientific underpinning should be provided for all RPA actions.
- > * Biological performance measures should be established to set the
 > goal of the RPA actions.
- > * Schedule of actions should be reasonable to achieve.
- > * Prioritization of actions will be necessary to determine funding
- > priorities within the Willamette RPA.
- > * Prioritization of actions will be necessary to determine funding
- > priorities within the Columbia River Basin.
- > * Regional coordination will be necessary but cannot replace the > Action Agencies' decision-making authority.
- > * Issue resolution process(es) need to be established to resolve
 > implementation issues.
- > * Consistency with VSP is necessary.
- > * Consistency with All-H Paper is necessary.*
- > * Content of the ITS should be limited to minor actions.
- > * Schedule for completing the consultation should not outweigh the
 > importance of developing an agreeable opinion/RPA.*
- > * Flow targets need to be studied for feasibility and justified
- > biologically.
- > * Mainstem temperature objective is beyond the distance that can be
- > influenced by the dams.
- > * Nutrient enhancement with carcass placement requires ODFW
- > cooperation.
- > * Nutrient enhancement should not be limited to carcass placement
- > without considering alternative nutrient sources.
 > * Passage needs to be justified by demonstrating that a viable
- > population cannot be sustained below the dams without passage.*
- > * Passage requirement seems inappropriate since hatcheries have
- > mitigated for the blocked habitat.
- > * Passage requirement is inconsistent with other consultations at
- > passage-blocking projects... Chief Joseph, Hells Canyon, etc.*
 > * Water temperature control objectives in the Willamette Basin are
- > contradictory where water typically is too cold immediately below the dams
- > and too warm in the mainstem.
- > * Restoring the ecosystem goes beyond the action agencies'
- > responsibility to mitigate for the impacts of continuing operations.

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Actions such as habitat improvements and culvert improvements on
> Forest Service roads upstream of the projects are the responsibility of
> the land management agency.
     Population monitoring by the action agencies should only be to
> define objectives and monitor progress toward meeting objectives.
Issues That Came Up During the Sep 27, 2001, ODFW Briefing
    Is it reasonable and prudent to require that bull trout are restored
> to their historical distribution?
      Is ecosystem restoration a viable RPA?
      Are extensive actions in the RPA going to be supported throughout
the Columbia River Basin?
> Issues That Came Up During the July 15, 2002, Consultation Briefing
     With so much of the actions in the RPA to be determined later, how
> can we agree that the RPA is reasonable and prudent?
     Is passage biologically justified?
     Is juvenile passage feasible?*
      Does the Corps have authority to provide passage?
     Are actions that require a non-federal cost-share partner viable for
> inclusion in the RPA? Is this cost share be expected from BPA's Fish &
> Wildlife Program, which is already stretched thin?
     How will we prioritize funding of Willamette RPA actions when
> weighed against the other BiOps RPA actions?
     Would we be better off with an action-based RPA rather than one
> based on meeting a biological performance-objective?
    What are the implications of the new hatchery policy in the
> Willamette?*
     What are the implications of the NMFS status review on Willamette
> *
> species?
     Why are bull trout given a jeopardy BiOp here when the Forest
> Service BiOp concluded no jeopardy?*
     Where are the upper limits of the action area?* Is this consistent
> with other consultations?
     Are the goals of restoring the ecosystem beyond the Action Agencies!
> responsibility?
     What level of research, monitoring, and evaluation is the
> responsibility of the Services and not the Action Agencies?
     What are the reservoir elevation and generation impacts of the
> proposed mainstem flow targets?
    What are the proposed tributary flow targets and what are their
> impacts?
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"Fodrea, Kimberly -KEWR-4" <kafodrea@bpa.gov>

08/26/2002 05:23 PM

To: "Chris_Allen@r1.fws.gov" <Chris_Allen@r1.fws.gov>,
Cat_Brown@r1.fws.gov

cc: "Wellschlager, John D - PGF-6" <jdwellschlager@bpa.gov>, "Lynne Krasnow (E-mail)" <tynne.krasnow@noaa.gov>, "Matt Rea (E-mail)" <matt.t.rea@nwp01.usace.army.mil>, "Chuck Willis (E-mail)" <Chuck.Witlis@nwp01.usace.army.mil>

Subject: RE: BPA funding and Willamette Consultation

Chris and Cat,

I pulled the attached information together last spring, so hopefully it will help explain our fish and wildlife program. If you have any questions, please call or let me know if you want to hear more about this program at our next meeting.

Thanks, -Kim

Kim Fodrea Fish & Wildlife Project Manager Bonneville Power Administration kafodrea@bpa.gov (503)230~3702

----Original Message----

From: Wellschlager, John D - PGF-6 [mailto:jdwellschlager@bpa.gov]

Sent: Wednesday, August 21. 2002 3:54 PM

To: 'Chris_Allen@r1.fws.gov'; kafodrea@bpa.gov

Cc: Cat_Brown@rl.fws.gov

Subject: RE: BPA funding and Willamette Consultation

Chris & Cat,

Since Kim is on AL this week and I'm on AL next week, I will attempt to answer your questions to the extent I can. I'm sure Kim will correct me if I misrepresent anything next week. While I am very knowledgeable on the O&M and Capital funding programs related to generation work at the projects, I am less so with the fish stuff. Having said that, here's my understanding. First, for any F&W project to qualify for BPA funding through the O&M program it must 1) already exist and 2) be part of the existing project. Asking for 0&M funding on a project yet to be built or to build a new project would not be allowed. For example, you could not request 0&M funding from BPA to build a fish ladder at Green Peter. This would essentially be asking to use maintenance money for a new capital project. Nor would BPA fund a restoration project not directly attached to a facility. For example, installation of some LWD a mile down stream from a project. Additionally to qualify for any BPA O&M money a project must have some generation. For example, Fall Creek Dam would not qualify since there is no generation at that project. The WV Generation projects are mutli-purpose projects. As such, BPA only funds that percentage of a restoration project which matches that of the projects allocation for power. For example, Cougar is allocated for funding from BPA as follows for power; 20% for O&M and 23% for new Capital projects. This means that based on the original project purpose, BPA (using rate payer dollars) assumes 20% of the responsibility for all O&M work and 23% for any new capital investments. OWM is directly funded to the Corps since it is addressing maintenance work on existing facilities. The Capital side works differently. Any new Capital projects must be appropriated by the Corp thru DC without any BPA involvement. After the project is complete, BPA then repays the treasury the percentage due for that particular project using rate payer dollars. The Water Temp Control Tower at Cougar is a good example of this. BPA did not and would not pay any funding up front for this kind of project. The Corps had to seek project approval through Congressional action. After this project is complete, BPA will then be back billed for our 23% share of whatever the final cost is and pay this amount to the treasury. The only exception to the above rules are some special programs administered by the BPA F&W group. Since I don't understand those well enough to attempt an explanation, I'll let Kim handle that one. Hopefully my explanation above makes sense. If you have any questions, please let me know.

John Wellschlager BPA Project Representative Willamette, Rogue & Yakima Basins 503-230-5944

PS: 0&M and Capital percentages paid by BPA generally run between a low of 20% for Cougar to a high of 51% for Detroit within the WV. These percentages are generally much higher for the main stem Columbia River Plants, running between 70% and 100%.

----Original Message----

From: Chris_Allen@r1.fws.gov {mailto:Chris_Allen@r1.fws.gov}

Sent: Wednesday, August 21, 2002 2:07 PM

To: jdwellschlager@bpa.gov; kafodrea@bpa.gov

Cc: Cat_Brown@rl.fws.gov

Subject: BPA funding and Willamette Consultation

Hi John and Kim,

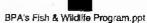
Would it be possible for you to forward information to help us understand BPA funding mechanisms as they may relate to the Willamette ESA consultation. I think this is a task BPA accepted during a consultation meeting this past year. At this point Cat and I are unclear as to whether potential RPA components of the Willamette Opinion would be funded from 0 & M funds for each Corps project or through BPA's Fish and Wildlife Program, or some combination thereof. How does funding shake out for the FCRPS BO implementation? Is BPA's contribution to implementation funded through 0 & M, the F & W Program or both and what is the process for funding implementation?

In addition, though Cat and I have recently increased our understanding of the NWPPC and the role of subbasin summaries, any information you could provide on these efforts, and their potential role in the Willamette consultation would be appreciated as well.

Thanks in advance and I hope all is well over at BPA (well, at least better than the paper portrays).

-Chris

Chris Allen
U.S. Fish and Wildlife Service
Oregon State Office
2600 SE 98th Ave Suite 100
Portland, OR 97266
(503) 231-6179
email: chris_allen@r1.fws.gov



BPA's Fish & Wildlife Program

This is just a summary of information plus some of the more relevant congressional language that established the program. For the details of our program, check out the CBFWA, Council, and BPA websites.

Particularly, this website has a summary of our program http://www.nwcouncil.orz/library/2906/2000-19/Default.htm

Also, these websites have numerous limits to information about the ongoing provincial review process:

http://www.mecouncil.org/fwiprovince/Default.htm http://www.chiwa.org/province.htm

Northwest Power Act (1980)

- · Called for the BPA-funded Fish & Wildlife Program
- · Established the Northwest Power Planning Council (the Council). Then the Council established:
 - Columbia Basin Fish & Wildlife Authority (CBFWA) - Provincial Review Process
- Established the Independent Scientific Review Panel (ISRP)

Northwest Power Act (cont'd)

- Congress directs the Council to
 - develop a program to protect, mitigate, and enhance fish and wildlife of the Columbia River Basin that have been impacted by hydropower dams
 - make annual funding recommendations to the Bonneville Power Administration for projects to implement the fish and wildlife program

The Northwest Power Act's Purpose

Northwest Power Act

- B399(h)(1)(A). The Council shall promptly develop and about, furnished to this subsection, strengths is sended, inflagate, and enchance that have disable, furching ratified preserving procures and habitor, on the Cabermile Neve and the technicals in force on the Cabermile Neve and the technicals increase of the crimple integrate procures of the council of processing procures of the council of th
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 - B399(h)(2)(B), establishing objections for the directorment and operation of such projects on the Calumbia Nivel and its tributarias in a manner decigned to protect,
 - E386(h)(2)(j)(c), Ach sed weigible transparants one-countries and research and demandations is included presenting before, among some times, with satist present mitigation, and enhancement of anadromous fish at, and between, the region's hydroelectric dams.

Northwest Power Act

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- B39b(h)(6)(D), be completed with the legal rights of appropriate Indian tribes in the region and (North) region Act, \$8(h)(5)(D), \$4 Sant. 2709.)

Northwest Power Act

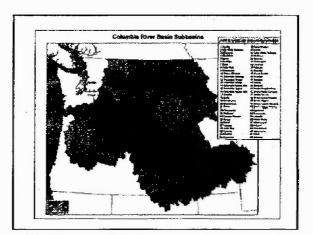
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Northwest Power Act

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- a Importing (LOS). In an information term in the last cap operlying arrows in information many many the pattern of the last information of the last information and the last information of the last i

Northwest Power Planning Council

- · Developed the current BPA-funded fish & wildlife program that is organized in three levels
 - 1) a basin-wide level that articulates objectives, principles and coordination elements that apply generally to all fish and wildlife projects, or to a class of projects, that are implemented throughout the basin;
 - 2) an ecological-province level that addresses 11 unique ecological areas of the Columbia River Basin, each representing a particular type of terrain and corresponding biological community; and
 - 3) a level that addresses the more than 50 subbasins, each containing a specific waterway and the surrounding uplands.



Provincial Review Process

- Provinces Undergo a Three-year Rolling Provincial Review where 1/3 of the Provinces Undergo the Following Steps Each Year
 - Council prepares a Subbasin Assessment, which identifies the biological potential of each subbasin and the opportunities for restoration

 - Council prepares Subbasin Plans, which identify goals, objectives, strategies, and proposed actions

 Subbasin Summaries have been used instead of Subbasin Assessmen and Plans over the past two years during the transition into subbasin naries have been used instead of Subbasin Assessments
 - BPA and the Council Issue a Solicitation for Proposals based on the needs identified through subbasin planning
 - . ISRP and CHFWA review proposals for the Council
 - * The Council provides recommendations to BPA
 - · BPA makes final funding decisions

Columbia Basin Fish & Wildlife Authority (CBFWA)

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Independent Scientific Review Panel (ISRP)

- · Required by the 1980 Power Act
- Comprised of eleven members, to review projects proposed to be funded through that portion of BPA's annual fish and wildlife budget that implements the Council's fish and wildlife program.
- Members shall be appointed from a list of no fewer than 20 scientists submitted by the National Academy of Sciences, provided that Pacific Northwest scientists with expertise in Cohumbia River anadromous and non-anadromous fish and wildlife and ocean experts shall be among those represented on the Panel.

Independent Scientific Advisory Board (ISAB)

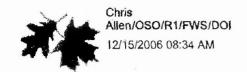
- Evaluate the program's releasific principles to agrees they are consistent with the hest available minor.
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- Review and provide advice on priorities for conservation and recovery efficies, including research monitories and evolutions
- Provide operable actualities articles can implice and questioned requested from the tengine and approved by the coveraging proced. Friber, this and whilehold appeals and others may a wheat the questions to the independent Scientific Advisory Board thereigh the coveraging must. The Independent Scientific Advisory Board through the coveraging must. The Independent Scientific Advisory Board in the purpose reviews. The overaging head and that hadependent Scientific Advisory Board in views those questions in a fundy attenues and divides which are amounted to recipielly cape advisors the Connect it and Friedman Indexes Described a programm, and the which the Indexes Scientific Advisory Board in very home.

Independent Economic Analysis Board (IEAB)

The independent Economic Analysis Board was established in Novaccior 1996 by the Council to estait with difficult economic interes associated with the Council is fish and wildlife program. The Board is a passel of night economics whose expertise helps improve the unst-effectiveness makes in a legislation of the council is a legislation of the many of the council and energy issues at the Council is request. EAR members represent a vencty of unitari prosucce economics specialistic and enter required to be independent and force of conflicts of tallerest. Members are paid as a heartly rate for work on Council approved tasks

Other Types of Project Solicitations within the BPA-funded Fish & Wildlife Program

- · Innovative Program
 - Started in 1999 to encourage innovative ideas
 - Projects are considered to be innovative if they rery primarily on a method or technology that has not previously been used in a fish and wildlife project in the Pacific Northwest
 - Solicitation for 2002 projects is underway
- · Targeted Solicitations
 - 2001 High Priority solicitation for projects warranting expedited consideration and funding to address imminent risks to the survival of ESA-listed species



To "Rea, Matt T NWP" < Matt.T.Rea@nwp01.usace.army.mil>

CC

bcc

Subject Re: FW: Reason for Request for Delay in Releasing Flow Proposal (UNCLASSIFIED)

OK Matt. Thanks for the update.

By the way, I let Kemper know he would likely be getting a call from Davis soon to discuss the status of the proposed action/BA and the recent discussion with NOAA.

Chris

Chris Allen
Fisheries Biologist
U.S. Fish & Wildlife Service,
Oregon Fish & Wildlife Office
2600 SE 98th Ave Suite 100
Portland, OR 97266
(503) 231-6179
email: chris_allen@fws.gov

"Rea, Matt T NWP" <Matt.T.Rea@nwp01.usace.army.mil>



"Rea, Matt T NWP" <Matt.T.Rea@nwp01.us ace.army.mil>

12/13/2006 08:01 AM

To: <stephanie.burchfield@noaa.gov>, <chris_allen@fws.gov>

CC

Subject: FW: Reason for Request for Delay in Releasing Flow Proposal

(UNCLASSIFIED)

Classification: UNCLASSIFIED

Caveats: NONE

Chris and Stephanie,

BPA has concerns about the Flow Management piece that they have requested we resolve before handing off a revised draft. Concerns mostly center on tributary Maximums and Ramp Rates. As you've probably seen by now, I've scheduled a meeting with BPA managers for Dec. 18--necessitating a rescheduling of our technical team meeting. Sorry about that. This will be the primary topic on the agenda with BPA.

Matt

----Original Message----

From: Rea, Matt T NWP

Sent: Tuesday, December 12, 2006 10:44 AM

To: 'Spear, Daniel J - PGB-5'; Braun, Eric P NWD

Cc: Daley, Dan - KEWR-4; Diffely, Robert J - PGPL-5; Gleason, John M - LC-7; Dan

Subject: RE: Reason for Request for Delay in Releasing Flow Proposal

(UNCLASSIFIED)

Classification: UNCLASSIFIED

Caveats: NONE

Dan,

You've probably seen by now that the manager's meeting has been confirmed for Dec. 18. That conflicts with the Tech Team meeting which will need to be rescheduled.

The short answer to your question is no--the revised flow management piece has not been released. Chuck handed me a revision at the end of last week which was mostly a reorganization of the proposal based on NMFS commnets. I'm in the process of editing it for consistency with other sections and adding information on the Flow Management Committee under WATER. I'll admit that I'm anxious to get the revision turned around and back to the services but won't do so if your management has concerns.

I've gone back over the November comments from Rob and I'll be the first to admit that I'm not clear on BPA's issues. I've already expressed my concerns about the need to make certain that hydroregulation modelling approaches are consistent. Those are the issues that we tasked the technical modelling team that we put together as an outcome of last week's meeting at NWD is addressing the specific concerns. I'm checking back with Mary Karen Scullion and Karl Kanbergs to determine the extent to which those concerns may have been addressed to date.

Stay tuned for more I quess.

Matt

----Original Message----

From: Spear, Daniel J - PGB-5 [mailto:djspear@bpa.gov]

Sent: Tuesday, December 12, 2006 9:17 AM

To: Rea, Matt T NWP; Braun, Eric P NWD

Cc: Daley, Dan - KEWR-4; Diffely, Robert J - PGPL-5; Gleason, John M - LC-7; Dan

Subject: Reason for Request for Delay in Releasing Flow Proposal

Importance: High

Hello Matt and Eric:

Sorry for missing your call this morning Matt.

In my e-mail I passed on my management's instruction to ask that the flow piece be delayed until after the managers' meeting on the 18th or 19th. Our managers are working on an articulation of their issues but want to assure that they are aligned on the issues internally before sending anything official. This internal alignment has been delayed due to the difficulty in getting our busy managerial team together.

Most of the issues at hand were expressed in an e-mail from Rob Diffley on November 6. The e-mail is attached.

You should be hearing something more direct from my management either this afternoon or tomorrow morning.

Dan S.

-----Original Message----From: Spear, Daniel J - PGB-5

Sent: Monday, December 11, 2006 5:06 PM

To: 'Rea, Matt T NWP'

Cc: Daley, Dan - KEWR-4; Diffely, Robert J - PGPL-5; Gleason, John M - LC-7;

Cooper, Suzanne B - PGB-5

Subject: RE: Willamette ESA; Flow Management Piece (UNCLASSIFIED)

Hello Matt:

Was the revised flow management piece sent to the Services today?

If it was not BPA would greatly appreciate it if you could wait until after the Managers' Meeting on the 18th or 19th before sending it out since we plan on making the flow management piece a topic in the managers' meeting and would prefer to have Action Agency alignment on it before distributing it to the Services et al.

Thank you very much.

Dan S.

----Original Message----

From: Rea, Matt T NWP [mailto:Matt.T.Rea@nwp01.usace.army.mi1]

Sent: Friday, December 08, 2006 3:10 PM

To: ann.gray@noaa.gov; anne.mullan@noaa.gov; Bailey, Randy NWP; Braun, Eric P NWD; Chris Allen (E-mail); Diffely,Robert J - PGPL-5; Daley,Dan - KEWR-4; Evan Haas; Gleason,John M - LC-7; John Johnson (E-mail); Karen Blakeney (E-mail); lance.kruzic@noaa.gov; Michael Cobell (E-mail); Patty.Pornbusch@noaa.gov; Richard Domingue (E-mail); Simmons, Mindy M NWP; Spear,Daniel J - PGB-5; stephanie.burchfield@noaa.gov; Taylor, Gregory A NWP; Willis, Chuck NWP; Willis, Robert E NWP; wparks@pn.usbr.gov

Subject: Willamette ESA; Flow Management Piece (UNCLASSIFIED)

Classification: UNCLASSIFIED

Caveats: NONE

Hey Folks,

When we met earlier this week, we committed to getting a revised version of the flow management piece out to the services by COB today. Chuck Willis did hand off a revision to me yesterday. I'm going thorugh it now and doing some further editorializing, including filling in the blanks on Flow Management. Committee and other elements. I know that some of you were chomping at the bit to review it over the weekend but you'll just have to wait until Monday.

Matt

Classification: UNCLASSIFIED

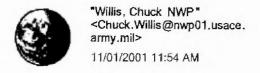
Caveats: NONE

Classification: UNCLASSIFIED

Caveats: NONE

Classification: UNCLASSIFIED

Caveats: NONE



- To "Wellschlager, John D PGF-6" <jdwellschlager@bpa.gov>
- C "Kim Fodrea (E-mail)" <kafodrea@bpa.gov>, "Rea, Matt T NWP" <Matt T.Rea@nwp01 usace.army.mil>, "Willis, Robert E NWP" <Robert.E.Willis@nwp01.usace.army.mil>,

uhina

Subject

Thanks for your response John,

In our recent internal discussions here, we have identified that our slow progress on the BDp m ay very well-continue, particularly as a result of the Hogan decision. This may actually give us a better opportunity to address some of the concerns that BPA has raised in the past concerning BDp completion. In particular, additional time could allow us to better address such issues as defining specific objectives, establishing funding and in plan entation priorities and schedules, and clarifying the intent of specific actions.

You will recall that the Comps'position to date has generally been that the Willam ette Bibp and RPA need not, and could not, contain the Evelof detail that the FCRPS Bibp contains because of the dearth of specific knowledge associated with biblight alconditions and functional mechanisms within the Willam ette Basin, in comparison to our knowledge regarding the mainstem Snake and Columbia riversystems. Our position has been to reach agreement with the Services on the general areas that need further investigation and future action, to get the Willam ette Bibp completed, and to deal with the details of necessary research efforts and associated corrective actions through the committee structure (i.e., WATER) that will be established to accomplish Bibp in plementation.

Our intenthas a ways been to design and in plementa program of research and action that addresses specific objectives and definable needs. While research efforts will be necessary to identify many of these needs, it is possible (though very time consuming) to articulate the specific intent of directed research efforts, the range of potential outcomes from these efforts, and the alternative management actions that will be taken depending upon specific outcomes. The lieve that it is essential for the responsible parties to come to full agreement on these specifics prior to commin entofounding and on-the-ground in plementation. This helps to avoid construction over "what to do next" when the results of research efforts are finally available.

Coming to obsure on these specifics, in the Corps'view, should be the work of the William ette Action Team for Ecosystem Restoration (WATER), either prior to or following BDp completion. If BDp completion is going to be delayed indefinitely, there is perhaps good reason to proceed with attempting to define more specifically the intent and scope of needed research efforts in the William ette Basin. In essence, this would simply allow us to get on with the planning needed to address specific needs as we await BDp completion. In addition, twould help to provide additional detail regarding the intent of William ette Basin BDp RPA actions (and to establish associated priorities, funding needs, and in plan entation schedules), thus, addressing some of the concerns that you folks have raised.

Have a good day!

Chuck

-0 riginal M essage-

From : W elischlager, John D - PGF-6 [m ailto jdw elischlager@ bpa gov]

Sent: Thursday, November 01, 2001 833 AM

To: Willis, Chuck NW P; John Wellschlager (E-mail)

Cc: Kim Fodrea (E-mail); Rea, Matt T NW P; Willis, Robert E NW P; Ponganis, David J NW D; Maslen,

BILL-KEW R-4

Subject: RE: BPA-CorpsW illamette Basin Coordination

Chuck.

We gottogether with Mattseveral weeks ago so I think we he OK. If heave it up to Kin or Billio speak up if they feel differently. Basically, we just wanted to check in to ensure we were on the same page and referate our concerns on a variety of issues. I think we he all in agreement that without an actual he-draft of the Biop (which we haven t seen for overa year) is kind of hard to know exactly where we are. Add to that the Hogan decision and I think is safe to say everyone is in a wait and see mode.

Thanks

John Welschlager
BPA ProjectRepresentative
Willam ette, Rogue & Yakin a Basins
503-230-5944

----Original Message-----

From: Willis, Chuck NWP [mailto:Chuck.Willis@nwp01.usace.army.mil]

Sent: Wednesday, October 31, 2001 4:17 PM

To: John Wellschlager (E-mail)

Cc: Kim Fodrea (E-mail); Rea, Matt T NWP; Willis, Robert E NWP; Ponganis, David J

NWD; Bill Maslen (Business Fax)

Subject: BPA-Corps Willamette Basin Coordination

HiJohn,

Upon my return from Spain & Portugalthis week, Bob rem inded me that there had been some discussion about you arranging a meeting among folks from BPA and the Corps to discuss where we are, and where we are going, with the William ette Basin Bibp. Such a meeting to air and discuss concerns is a good idea.

In wondering what the status of that meeting might be. Can you be the know? For your information, Bob is generally unavailable over the next two weeks. If possible, it would be better to try and arrange something during or after the week of November 19th. Mattis out the remainder of this week, but will return November 5th. My schedule is currently flexible.

Thanks!

Chuck

Chuck Willis
Fisheries Biologist
US Arm y Corps of Engineers
P.O. Box 2946 (CENW P-PM-E)
Portland, OR 97208-2946
(503) 808-4775

(503) 808-4756 Fax chuck willism usace am ym il



lance smith <lance.w.smith@merc ury.akctr.noaa.gov>

04/25/2001 04:56 PM

To: "Fodrea Kimberly - KEWP-4" <kafodrea@bpa.gov>, "Maslen Bill -KEWR-4" <wcmaslen@bpa.gov>

cc: Willis Chuck NWP <Chuck.Willis@nwp01.usace.army.mil>, "Lynne Krasnow (E-mail)* <!ynne.krasnow@noaa.gov>, *Cat Brown (E-mail)* <cat_brown fws.gov>, "Chris Allen (E-mail)" <chris_allen@tws.gov>, Rea Matt T NWP <Matt.T.Rea@nwp01.usace.army.mil>, Willis Robert E NWP <Robert.E.Willis@nwp01.usace.army.mil>

Subject: Re: Willamette RPA/ITS Consultation Joint Work Sessions

Kim, Bill: I understand it's even more hectic than usual right now. But

the performance objectives, prioritization, etc. frame the entire RPA, it's something we need to address sooner rather than later. So I think we should have it on our work group session agenda for this coming Monday - it may be more

effective for us to create the language together rather than individually drafting and passing it around anyway. Also, FYI, after checking internally with the All-H paper's NMFS authors, the paper lists 'aggresive passage measures" as not applicable in the Willamette because passage in this basin

not on the table at the time in deferrence to the outcome of the sxn 7 consultation. In the opinion of the All-H paper's NMFS authors, if the Willamette biological opinion determines that passage is necessary to avoid jeopardizing listed species, then passage becomes applicable. 1s

"Fodrea, Kimberly - KEWP-4" wrote:

> Lance, I have to warn you that we are swamped here (as I'm sure you all are > too). I will do my best to bring some more general information and > suggestions regarding performance measures, but the task of developing > specific recommended language is going to take quite a bit of time-- much > more time than Bill Maslen and I have this week. I should have some more > definitive recommendations on performance-measure language for the May 21st > meeting where we talk about the coordination processes. I suggest that day > we also try to cover performance objectives, prioritization, and issue > resolution processes in detail.

> Perhaps we should discuss the temperature objective or the incidental take > statement Monday afternoon instead of performance measures? Let me know > what you think. Thanks, -Kim

> ----Original Message----

> From: lance smith [mailto:lance.w.smith@mercury.akctr.noaa.gov]

> Sent: Tuesday, April 24, 2001 3:34 PM

> To: Willis Chuck NWP

> Cc: Lynne Krasnow (E-mail); Cat Brown (E-mail); Chris Allen (E-mail); Kim > Fodrea (E-mail); Rea Matt T NWP; Chris Ross (E-mail); Posovich Michael S > NWP; Donner Alan D NWP; Willis Robert E NWP; Breiling John J NWP; Ross Ralph > W POJ; Scullion Mary K NWD; Johnson Gary A NWP; Stampe Wade L NWP; Brian > Brown (E-mail); Eric Glover (E-mail); Jim Ruff (E-mail); Larry Parsons

(E-mail) > Subject: Re: Willamette RPA/ITS Consultation Joint Work Sessions

> For next Monday's work group session, we have Chris Ross for half a day so > our spring flow discussion will be limited to the time he is with us. > leaves the other half of the day, during which I suggest we discuss the > incorporation of performance objectives into the RPA. I think this is > something that can be addressed in the intro to the RPA since it applies to > the whole thing. This would also be helpful in anticipation of the 5/3 > Federal Caucus meeting where this issue is to be discussed. In the action

> agencies' comments of last Friday on the most recent RPA, item #5 under > "General comments..." provides a suggestions on how to do this, so we have a > good starting point. We must have someone from both FWS and BPA available

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> for this though. It is my understanding that Kim is committed to being
 > there for BPA next Monday, but I'm not sure about Cat or Chris for FWS.
   "Willis, Chuck NWP" wrote:
 > All,
            Here is an agenda for subjects to be covered at each of the upcoming
 > Monday (9:00 am - 4:00 pm) joint work sessions during April and May (I also
 > have conference rooms reserved during June if we need them). These will be
 > kept to a minimum number of participants prepared to focus on each specific
 > subject, work on drafting specific RPA/ITS language, etc. Key participants
 > expected to participate in all possible work sessions are those identified
 > in the "To" distribution above. Others may be needed at specific times for
 > specific subjects (e.g., Chris Ross, Mike Posovich, Mary Karen Scullion,
 > etc. for flow management discussions).
           These subjects and times were agreed to at the first work session on
 > Monday, April 23rd. They are not cast in stone, but intended to give
 > everyone a better chance to prepare. We will modify this agenda as
 > necessary. Lance, for instances, pointed out that more than a single
> session may be needed to fully address all of the issues related to flow
 > management. Additional work sessions during a week (i.e., in addition to
 > Monday) may be planned, if necessary.
           You will be advised regarding the scheduling of additional work
 > sessions or regarding changes in the agenda for Monday work sessions.
           April 30
                                    Flow Management
                                                                     8th Floor,
  HDC Conference Room
                           >Mainstem, tributaries, dry year mgt., problem
  resolution process, M&E, etc.
           May 7th
                           Habitat Restoration
 > HDC Conference Room
                           >Nutrient enhancement, areas above reservoirs,
 > LW/sediment, riparian vegetation/floodplains, revetments
           May 14th
                           Water Temp. Control/Fish Passage
                                                                     9th Floor,
   Lewis & Clark Conference Room
                           >Priorities/areas, types of actions, action
  relationships, event sequencing/scheduling, etc.
           May 21st
                           Willamette Env. Coord. Task Force
  HDC Conference Room
                           >Membership, roles/functions, processes, etc.
           May 29th
                           Physical & Biological Studies
                                                                     8th Floor,
  HDC Conference Room
           (Tuesday)
                           >Goals & objectives, priorities, scheduling for plan
  development, milestones, etc.
> Thanks!
> Chuck
> Chuck Willis
> Fisheries Biologist
> US Army Corps of Engineers
> P.O. Box 2946 (CENWP-PM-E)
> Portland, OR 97208-2946
> (503) 808-4775
> (503) 808-4756 Fax
> chuck.willis@usace.army.mil
```



To Rollie White/OSO/R1/FWS/DOI@FWS

cc

bcc

Subject Fw: Draft RM&E Section 3.8 for the Willamette Revised Proposed Action

FYI. Thought I'd share this interesting exchange between the Corps and BPA (Dan Daley) regarding the fast-tracking of the BA.

Read from the bottom of the thread if you've got a couple minutes.

Chris

Chris Allen
Fisheries Biologist
U.S. Fish & Wildlife Service,
Oregon Fish & Wildlife Office
2600 SE 98th Ave Suite 100
Portland, OR 97266
(503) 231-6179
email: chris_allen@fws.gov

--- Forwarded by Chris Allen/OSO/R1/FWS/DOI on 04/06/2007 01:59 PM ----



"Rea, Matt T NWP" <Matt.T.Rea@nwp01.usace.a rmy.mil> 03/30/2007 08:10 AM

To "Daley,Dan - KEWR-4" <dmdaley@bpa.gov>, "Willis, Chuck NWP" <Chuck.Willis@nwp01.usace.army.mil>, <Ann_E_Gray@fws.gov>, <Anne.Mullan@noaa.gov>, "Braun, Eric P NWD" <Eric.P.Braun@nwd01.usace.army.mil>, "Breiling, John J NWP" < John.J.Breiling@nwp01.usace.army.mil>, "Chris Alien \(E-mail\)" <chris_allen@fws.gov>, "Spear,Daniel J -PGB-5" <djspear@bpa.gov>, "Duffe, Bruce J NWP" <Bruce.J.Duffe@nwp01.usace.army.mil>, "Gleason, John M -LC-7" <jmgleason@bpa.gov>, "John Johnson \(E-mail\)" <john.k.johnson@noaa.gov>, <kblakney@pn.usbr.gov>, "Lance Kruzic \(E-mail\)" <lance.kruzic@noaa.gov>, "Langeslay, Mike J NWP" <Mike.J.Langeslay@nwp01.usace.army.mil>, <mcobell@pn.usbr.gov>, "Mindy Simmons \(E-mail\)" <Mindy.Simmons@noaa.gov>, "Petersen, Erik S NWP" <Erik.S.Petersen@nwp01.usace.army.mil>, "Rich Domingue
\((E-mail\)" <Richard.Domingue@noaa.gov>, "Diffely,Robert J - PGPL-5" <ridiffely@bpa.gov>, "Willis, Robert E NWP" <Robert.E.Willis@nwp01.usace.army.mil>, <rpastor@pn.usbr.gov>, "Scullion, Mary K NWP" <Mary.K.Scuilion@nwp01.usace.army.mil>, <Stephanie.Burchfield@noaa.gov>, "Taylor, Gregory A NWP" <Gregory.A.Taylor@nwp01.usace.army.mil>

cc "Willis, Robert E NWP"

<Robert.E.Willis@nwp01.usace.army.mil>, "Langeslay, Mike J NWP" <Mike.J.Langeslay@nwp01.usace.army.mil>

Subject RE: Draft RM&E Section 3.8 for the Willamette Revised Proposed Action

Dan,

Unless I get further guidance from a higher pay grade, the RM&E section will

not be developed on a separate schedule and will be integrated into the Supplemental BA.

Distribute it to whomever you care to for review and comment but keep the following in mind;

- This draft is a "mind dump". It needs a lot of editing to bring it to a coherent form. Chuck, our writer / editor and Mike Langeslay are working on that. Mike Langeslay has extensive experience with the RM&E element of the FCRPS been tasked with helping Chuck pull it together.
- We previously agreed that the RM&E Section (Section 3.8) of the revised PA would be a brief overview with the details of RM&E pieced out to the respective separable elements (Hatchery RM&E with Hatchery Management; Flow RM&E with Flow Management, etc.). Most of what is in this draft either has been or will be parsed out to the respective sections. The actual RM&E Section will likely consist mostly of "Part II" of this draft, which proposes a process for coordinating and developing the RM&E program within the framework of an RM&E technical Committee under WATER.
- You will receive a draft consolidated PA, Chapter 3, on or before 13 April. The action agencies will have two weeks to review that draft. I suggest that you line up your qualified individual and have them ready to review it and provide comment at that time.

Matt

----Original Message---From: Daley,Dan - KEWR-4 [mailto:dmdaley@bpa.gov]
Sent: Thursday, March 29, 2007 10:31 PM
To: Rea, Matt T NWP; Willis, Chuck NWP; Ann_E_Gray@fws.gov;
Anne.Mullan@noaa.gov; Braun, Eric P NWD; Breiling, John J NWP; Chris Allen (E-mail); Spear,Daniel J - PGB-5; Duffe, Bruce J NWP; Gleason,John M - LC-7; John Johnson (E-mail); kblakney@pn.usbr.gov; Lance Kruzic (E-mail); Langeslay, Mike J NWP; mcobell@pn.usbr.gov; Mindy Simmons (E-mail); Petersen, Erik S NWP; Rich Domingue (E-mail); Diffely,Robert J - PGPL-5; Willis, Robert E NWP; rpastor@pn.usbr.gov; Scullion, Mary K NWP;
Stephanie.Burchfield@noaa.gov; Taylor, Gregory A NWP
Subject: RE: Draft RM&E Section 3.8 for the Willamette Revised Proposed Action

Collaboration may wait, but can responsive comments from qualified individuals also be put on hold? Its been a long time since we last saw this document in its primordial form. Can we not have enough time to distribute it to people who have had some experience in writing such things? I would hope to still meet a deadline of this summer, but even so, I see a well written RM&E Section as pivotal in the Willamette, given its history of changing management practices and poorly monitored populations. We seem to know next to nothing of the fish in the proposed ESU, but have been cranking hatchery production out of the basin to beat the band.

I believe its time to, at least, ensure we have the tools to get to know what may have been present, or do we assume its all one big hatchery brood stock and differentiate only by groups collected and milked? If we need to, I would again suggest putting the RME piece on a separate schedule, rather than imposing the Corps' rush for the PA on it. After all, in all likelihood, this piece is what will make or break the defensibility of the BO if it were to be challenged.

From: Rea, Matt T NWP [mailto:Matt.T.Rea@nwp01.usace.army.mil]
Sent: Wednesday, March 28, 2007 2:40 PM
To: Willis, Chuck NWP; Ann_E Gray@fws.gov; Anne.Mullan@noaa.gov; Braun,
Eric P NWD; Breiling, John J NWP; Chris Allen (E-mail); Spear, Daniel J PGB-5; Daley, Dan - KEWR-4; Duffe, Bruce J NWP; Gleason, John M - LC-7;
John Johnson (E-mail); kblakney@pn.usbr.gov; Lance Kruzic (E-mail);
Langeslay, Mike J NWP; mcobell@pn.usbr.gov; Mindy Simmons (E-mail);
Petersen, Erik S NWP; Rich Domingue (E-mail); Diffely, Robert J - PGPL-5;
Robert Willis (E-mail); rpastor@pn.usbr.gov; Scullion, Mary K NWP;
Stephanie.Burchfield@noaa.gov; Taylor, Gregory A NWP
Subject: RE: Draft RM&E Section 3.8 for the Willamette Revised Proposed
Action

Chuck is enthusiastic about trying to be collaborative about this RM&E piece, which is okay, but I need to remind he and everyone else that we are under a severe time crunch to get this and the other sections worked into a consolidated draft revised proposed action. The collaboration may have to wait until later!

From: Willis, Chuck NWP

Sent: Wednesday, March 28, 2007 1:05 PM

To: Ann Gray (Ann E Gray@fws.gov); Anne Mullan (Anne.Mullan@noaa.gov);
Braun, Eric P NWD; Breiling, John J NWP; Chris Allen (E-mail); Dan Spear (djspear@bpa.gov); dmdaley@bpa.gov; Duffe, Bruce J NWP;
jmgleason@bpa.gov; John Johnson (E-mail); kblakney@pn.usbr.gov; Lance
Kruzic (E-mail); Langeslay, Mike J NWP; mcobell@pn.usbr.gov; Mindy
Simmons (E-mail); Petersen, Erik S NWP; Rea, Matt T NWP; Rich Domingue (E-mail); Rob Diffely (rjdiffely@bpa.gov); Robert Willis (E-mail);
rpastor@pn.usbr.gov; Scullion, Mary K NWP; Stephanie Burchfield
(Stephanie.Burchfield@noaa.gov); Taylor, Gregory A NWP
Subject: Draft RM&E Section 3.8 for the Willamette Revised Proposed
Action

Here is a first cut at the Section 3.8 Research, Monitoring, and Evaluation piece for the Willamette revised proposed action BA supplement.

Please keep in mind that this is a work in progress! As indicated it

Please keep in mind that this is a work in progress! As indicated, it is pre-decisional and not to be referenced.

Your comments would be appreciated. We have very limited time for completion of this piece. As a result, I am looking forward to our close collaboration in refining the RM&E approach and this draft document.

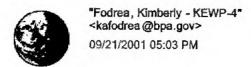
Thanks for your help!

Have a good day!

Chuck

A11,

Chuck Willis Fisheries Biologist Portland District U.S. Army Corps of Engineers P.O. Box 2946 (CENWP-PM-E) Portland, OR 97208-2946 (503) 808-4775 Chuck.willis@usace.army.mil



To ""lynne krasnow" <lynne.krasnow@noaa.gov>, "Brown, Cat" <cat_brown@fws.gov>, "Allen, Chris" <chris_allen@fws.gov>

cc Richard Domingue <Richard Domingue@noaa.gov>, "McNary, Sara" <srmcnary@bpa.gov>, "Willis, Chuck" <chuck.willis@nwp01.usace.army.mil>, "Rea, Matt"

bcc

Subject

Thank you for sharing the agenda with us. Unfortunately, this agenda does not completely ease our concerns. We fully support NMFS and FWS in the quest to obtain best available scientific and technical information to inform the ongoing consultation and to further development of the biological opinions. That is not, nor has it ever been, the basis for our concern.

Our concern is with briefing ODFW on this consultation. When we originally scheduled this meeting with ODFW, we thought that the RPA would be largely settled among the federal agencies and the consultation would be near completion. That is clearly not where we are at this point in time. This consultation is ongoing and far from complete. Therefore, it is inappropriate to brief ODFW on specifics of the consultation and potential actions in the RPA. There are a few reasons for this. First, the consulting agencies have not yet agreed to an RPA and still have significant issues with some of the potential actions. Second, the action agencies have not seen a revised version of the draft opinion(s) in several months, including important sections (baseline conditions, effects of the action, RPA, etc.) that are being rewritten. We have expressed concerns about some of the potential RPA actions but are not sure if or how the Services intend to address our concerns. Hopefully, when we see the next draft of the opinions and RPA, most or our concerns will be addressed. Until them, we need to be cautious in sharing details of the consultation outside of the federal family. Last, we do not want to build false expectations on a yet-to-be-completed consultation.

At next week's meeting with ODFW, I am agreeable to listing the types of actions that we are discussing in this formal consultation as long as we do not go into detail. The mere mention of some of the potential RPA actions will lead to false expectations. Therefore, we (the federal consulting agencies) need to emphasize that the final opinions/RPA may or may not include the long list of actions that we are considering. I expect to focus on requests for information from ODFW during most of the meeting on the 27th. Please confirm that you agree with this or let me know if we need to discuss the ODFW meeting early next week.

Thanks, -Kim

Kim Fodrea, F&W Project Manager Bonneville Power Administration kafodrea@bpa.gov (503)230-3702

----Original Message----

From: lynne krasnow [mailto:lynne.krasnow@noaa.gov]

Sent: Thursday, September 20, 2001 2:07 PM

To: McNary, Sara; Fodrea, Kim; Rea, Matt; Willis, Chuck

Cc: Brown, Cat; Allen, Chris; Richard Domingue

Subject: draft agenda for 9/27/01 technical briefing

Cat, Chris, and I are providing the attached draft agenda for the technical briefing with ODFW/OWRD staff in Salem next Thursday afternoon as a courtesy, hoping that it will further communication with BPA about the status of the consultation and the Services' commitment to using the best available scientific and technical data. We understand that Matt Rea and Chuck Willis will attend the briefing and hope that Kim will be there, as well. Please send any comments on the agenda to me or to Cat Brown (to here email address as shown above or at 503 231-6930) at your earliest convenience.

Lynne